

2019 Annual Threshold Review Comprehensive Plan Amendments
Recommendation and Consideration of Geographic Scoping
Site-Specific Amendment

12620 Northup Way

Staff Recommendation: *Do not include* the 12620 Northup Way Comprehensive Plan Amendment in the 2019 annual work program.

Application Number: 19-104147 AC
Subarea: BelRed
Original Addresses: 12620 Northup Way
Applicant: YuxhRealty/Yu XaiHou

PROPOSAL

Threshold Review is the first step in Bellevue’s two-part plan amendment review process. Its purpose is to determine which amendments should be included in the annual Comprehensive Plan Amendment work program. If included, the next step for the application would be Final Review evaluation and decision with another staff review, Planning Commission public hearing, and City Council action.

12620 Northup Way CPA 19-104147 AC

This privately-initiated application proposes a site-specific amendment to a 1.47-acre site at 12620 Northup Way NE in the BelRed Subarea from BelRed-General Commercial (BR-GC) to BelRed-Commercial Residential (BR-CR). See Attachment 1.

The applicant states that their site was perhaps inadvertently included in the BR (sic) zone, claiming that it is a zone that anticipates large footprint buildings with surface parking; that WSDOT’s rebuild of the SR 520-124th Avenue NE interchange is a significantly changed condition warranting the reorientation of their site to this interchange—what they refer to as “porosity”—rather than to its current orientation towards BelRed areas and the Spring District; and that the use of BelRed zoning’s FAR incentive systems which are not available to them under their current designation would be the most practical application of current codes to yield productive use of real estate while contributing to the goals of the Spring District. This latter advantage, the application asserts, makes the proposed amendment consistent with the vision of the Comprehensive Plan because it will help generate revenue which Bellevue is depending on to fund new amenities that the Comprehensive Plan envisions. See Attachment 2.



OVERVIEW OF STAFF RECOMMENDATION

Staff recommends not including this proposed amendment in the 2019 work program because the application does not meet Land Use Code decision criteria for Threshold Review of a privately-initiated

Comprehensive Plan Amendment (LUC20.30I.140). In particular, that the following decision criteria are not met:

Threshold Review Decision Criteria	Meets/Does Not Meet
A – Appropriately addressed through Plan	Meets
B – Compliance with three-year limit	Meets
C – Does not raise policy issues outside CPA	Does Not Meet
D – Reasonably reviewed with resources	Meets
E – Addresses significantly changed conditions	Does Not Meet
F – Expand Geographic Scope	Meets
G – Consistent with current general Plan policies	Does Not Meet
H – State law, court or admin decision requires it	N/A

BACKGROUND

12620 Northup Way site

This site is undeveloped. The site immediately to the west and owned by the State of Washington is also undeveloped. Sites to the east are developed with existing buildings. All of it is part of the band of BR-GC extending across the northern tier of the BelRed Subarea and intended to provide appropriate density, height and development buffering to neighborhoods outside of BelRed as well as to create reasonable zoning to transition property in the Subarea that was originally designated General Commercial.

The entire BelRed subarea, including the subject area, was reviewed during the Bel-Red planning process in 2006-2009, which resulted in a new subarea plan and comprehensive new zoning categories for the entire subarea.

Staff recommends not expanding the geographic scope of the proposal. The Planning Commission at its March 13 study session agreed; the application and staff report reflect that.

THRESHOLD REVIEW DECISION CRITERIA

The Threshold Review Decision Criteria for a proposed Comprehensive Plan Amendment are set forth in the Land Use Code in Section 20.30I.140. A proposal must meet all of the criteria to be included in the annual work program. Community Development staff has concluded that the proposal should *not be included* in the annual work program.

This conclusion is based on the following:

- A. *The proposed amendment presents a matter appropriately addressed through the Comprehensive Plan; and*

The appropriate land use designation on a specific site or sites **presents a matter appropriately addressed** through amendment of the Comprehensive Plan.

- B. *The proposed amendment is in compliance with the three-year limitation rules set forth in LUC 20.30I.130.A.2.d; and*

The proposed amendment is in compliance. 12620 Northup Way has not previously applied for a proposed plan amendment.

- C. *The proposed amendment does not raise policy or land use issues that are more appropriately addressed by an ongoing work program approved by the City Council; and*

Staff concludes this amendment raises policy or land use issues inappropriate to the annual amendment process.

This proposal raises land use issues that are more appropriately addressed through the BelRed Look Back process. If BelRed densities are mis-arranged (and this staff recommendation does not subscribe to that perspective) the BelRed Look Back might be appropriate although the City Council has not yet made that an ongoing work program.

- D. *The proposed amendment can be reasonably reviewed within the resources and timeframe of the Annual Comprehensive Plan Amendment Work Program; and*

The application can be reasonably reviewed within the resources and time frame of the current Annual Comprehensive Plan Amendment Work Program.

- E. *The proposed amendment addresses significantly changed conditions since the last time the pertinent Comprehensive Plan map or text was amended. Significantly changed conditions are defined as:*

Significantly changed conditions. *Demonstrating evidence of change such as unanticipated consequences of an adopted policy, or changed conditions on the subject property or its surrounding area, or changes related to the pertinent Plan map or text; where such change has implications of a magnitude that need to be addressed for the Comprehensive Plan to function as an integrated whole. This definition applies only to Part 20.30I Amendment and Review of the Comprehensive Plan (LUC 20.50.046); and*

The proposal does not address significantly changed conditions.

The BelRed Subarea Plan facilitates redevelopment at various densities in Bel-Red node and edge locations. The applicant suggests adopted BelRed Subarea plan policy did not anticipate reorientation of the site to a rebuilt freeway interchange; this interpretation of the idea that growth should focus on center elements, while novel, is not consistent with how BelRed districts have been laid out. It is, therefore, difficult to see it as nothing more than a benefit to an immediately adjacent property owner or indeed something that has changed, but not significantly. In addition, edge site properties designated BR-GC are not a catalyst to the redevelopment growth planned for BelRed, and the densities surrounding planned light rail station sites have not changed.

The applicant provides no evidence that the interchange redevelopment was not foreseen when the BelRed District and land use codes were adopted in 2009. A significantly changed condition has not been demonstrated.

- F. *When expansion of the geographic scope of an amendment proposal is being considered, shared characteristics with nearby, similarly-situated property have been identified and the expansion is the minimum necessary to include properties with those shared characteristics; and*

Staff recommends no expansion of the geographic scope. The site immediately to the west and owned by the State of Washington is also undeveloped. This site is similarly situated both to property to the west, and properties to the east, in this particular area south of Bel-Red Rd.

Staff acknowledges that state ownership of the site to the west and its likely role in interchange redevelopment suggest the application should not be geographically expanded to include this western site.

- G. *The proposed amendment is consistent with current general policies in the Comprehensive Plan for site specific amendment proposals. The proposed amendment must also be consistent with policy implementation in the Countywide Planning Policies, the Growth Management Act (GMA), other state or federal law, and the Washington Administrative Code (WAC); or*

The proposed amendment is inconsistent with current general policies. It is inconsistent with a Land Use, Transportation, and Economic Development element focus on nodes—not highway interchanges—as centers of redevelopment concentration. It is inconsistent with the purpose of higher densities supported by a full range of transit options, not just cars. It is inconsistent with the Land Use Element’s affirmation of policy, zoning and development regulations providing for the land use and building types necessary to achieve the city’s economic development strategy.

Sole-site benefits

12620 Northup Way—rightly so—focuses on its own redevelopment benefits. It suggests that the existing BR-GC designation is insufficient to realize a single land use: a hotel with surface parking that should be typically and traditionally oriented towards a highway interchange. It then points out two economic benefits of such single land use: 1) the bonus incentive system associated with higher densities in BelRed nodes would at this site offset structured parking costs, and 2) higher densities would enable the amenities bought with incentives to be realized—because the city needs the money.

BelRed subarea plan consistency

The BelRed Subarea Plan’s broader goals are “to develop a sustainable urban development pattern that dramatically reshapes the future of the Subarea, while allowing it to transition gracefully from its past. The overall thrust of the subarea plan is to guide BelRed on a new path, towards a model of compact, mixed use, ‘smart growth.’ Its land use arrangements concentrate density in nodes, supported by multimodal infrastructure and the restoration of urban environmental features.”

In this, BelRed implements general policy in Bellevue.

Highway interchange as development node

It is inconsistent with a Land Use, Transportation, and Economic Development element focus on nodes—not highway interchanges—as centers of redevelopment concentration. It is inconsistent with the purpose of higher densities supported by a full range of transit options, not just cars. It is inconsistent with the Land Use Element’s affirmation of policy, zoning and development

regulations providing for the land use and building types necessary to achieve the city's economic development strategy.

Concentrating infill purpose

The Land Use Element (p. 34 and p. 41 LU-1) notes planning efforts that have identified BelRed and Eastgate as both designed for compact mixed-use development and for additional infill development opportunities in nodes that leverage convenient access to transit. The purpose of locating denser (i.e. higher FAR) development close to these nodes—and not at freeway interchanges—is that interchanges are not the nodes that transform areas into walkability and leveraging.

Multimodal strategy intent

It is inconsistent to propose a higher density at a location around a traditional highway interchange and not see it in conflict with the Transportation Element's goals of broad and detailed multimodal mobility strategies, where planning considers the modes of transportation and the context as inputs to design and investment decisions.

Urban design-

Finally, the intersection lacks a need for a heightened urban design focus because it is not on the map list (UD-1) of boulevard and intersection improvements warranting such urban design treatment. This is simply focusing amenities and design where they are best able to realize plan vision, not just as afterthoughts.

; and

- H. State law requires, or a decision of a court or administrative agency has directed such a change.

State law, or a decision of a court or administrative agency has not directed the suggested change.

PUBLIC NOTICE AND COMMENT

The 2019 annual proposed amendments were introduced to the Planning Commission with a February 27 introductory study session and a March 13 study session examining the potential expansion of geographic scope for each of the privately-initiated applications.

The 12620 Northup Way application was introduced to the Commission during a March 13 study session. Notice of the Application was published in the Weekly Permit Bulletin on February 21 and mailed and posted as required by LUC 20.35.420. Notice of the April 24 Public Hearing before the Planning Commission was published in the Weekly Permit Bulletin on April 4 and included notice sent to parties of interest. Owners and residents within the 500-foot noticing perimeter of the site receive official notice, as did people signed up to receive such notices.

One public comment has been submitted on this application to date. The comment was for information.

Effective community engagement, outreach, and public comments at Threshold Review

Applicants, residents, and communities are engaging across a variety of media in proactive public participation during the 2019 annual review process. The city's early and continuous community engagement includes:

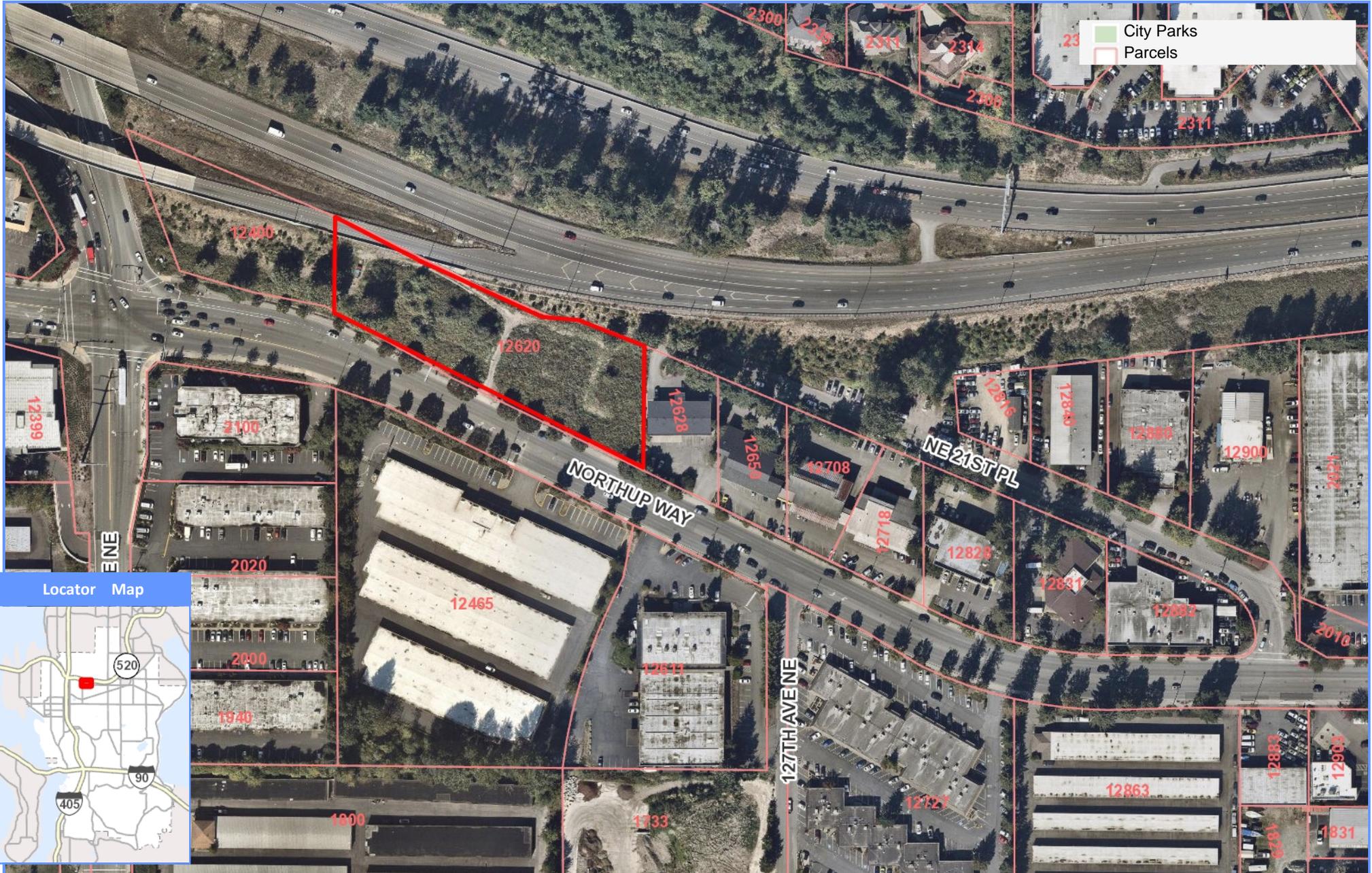
- Responsive early outreach to requests for information and to become parties of interest
- Responding in writing to each written public comment submitted and returning phone calls
- Expanded web page material at Comprehensive Plan Amendments with the review schedule, the applications list, and a “What’s Next” timeline
- A February 27 “Comprehensive Plan Amendment Overview” Planning Commission study session
- A March 13 “Introductory and statutory process review” Planning Commission study session
- “Drop-in” CPA sessions at Mini City Hall on March 22 (nine individuals) and March 25 (four individuals)
- Official Weekly Permit Bulletin notice as required

Public comments come in throughout the process. All written comments are included in the public record, for reference and for use by decision-makers. At the various steps, the comments are included in their original form to the Planning Commission, and are posted on the web site.

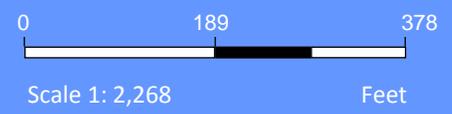
The next steps in this continuous public engagement process include the City Council’s agenda item establishing the annual work program. Then, the city will take the proposed amendments out into the various neighborhoods for discussion during Final Review evaluation.

ATTACHMENTS

1. Site map
2. Application materials
3. [Public Comments](#) (online)



12620 Northup Way CPA



DOCUMENT ROUTING FORM

Routed On: 01/31/2019
Prepared by: JSTAMS

Folder: 19 104147 AC

Target Date: 05/31/2019

Folder Name: 12620 Northup Way

Site Address: 12620 Northup Way

Folder Type: Comprehensive Plan Amendment

Sub Type: Private

Work Proposed: Site Specific

Description: Rezone from BR-GC to BR-CR

Quick Review?:

Project Contact: Jenny Graf

Phone: (425) 559-7888

Subject: Application Intake Process

Materials Routed:

Routed On: 01/31/2019

XXX	Land Use
XXX	Utilities
XXX	Transportation
XXX	Policy Planning



Application for
COMPREHENSIVE PLAN AMENDMENT

CPA YEAR 20__ APPLICATION DATE: <u>1/31/19</u>	TECH INITIALS <u>JG</u>	AMANDA PROJECT FILE: <u>19 104147 AC</u>
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1. Project name 12620 Northrup Way
2. Applicant name Yuxh Realty/Yu Xai Hou Agent name Jenny Graf
3. Applicant address 4865 Lakehurst Ln. SE Bellevue WA 98006
4. Applicant telephone (312) 823-4486 fax () _____ e-mail yuxhrealty@gmail.com
5. Agent telephone (425) 559-7888 fax () _____ e-mail jenny.graf@mza-us.com

This is a proposal to initiate a site-specific Comprehensive Plan Amendment proposal (Go to Block 1)
 This is a proposal to initiate a non site-specific Comprehensive Plan Amendment proposal (Go to Block 2)

BLOCK 1
 Property address and/or 10-digit King County parcel number 12410 Northrup Way / 282 505 9072
 Proposed amendment to change the map designation from existing BR-GC to proposed BR-CR
 Site area (in acres or square feet) 64,150 SF
 Subarea name Bel-Red
 Last date the Comprehensive Plan designation was considered ___/___/___
 Current land use district (zoning) BR-GC
 Is this a concurrent rezone application? Yes No Proposed land use district designation BR-CR
 Go to **BLOCK 3** Community Council: N/A East Bellevue

BLOCK 2
 Proposed amendment language. This can be either conceptual or specific amendatory language; but please be as specific as possible so that your proposal can be adequately evaluated. If specific wording changes are proposed, this should be shown in ~~strike out~~/underline format. Attach additional pages as needed.

Reference Element of the Comprehensive Plan (e.g., Land Use, Transportation, Housing, Capital Facilities):

Last date the Comprehensive Plan policy or text was considered ___/___/___
 Go to **BLOCK 3**



BLOCK 3

Support for the proposed amendment. Explain the need for the amendment—why is it being proposed? Describe how the amendment is consistent with the Comprehensive Plan Vision (Web link). Include any data, research, or reasoning that supports the proposed amendment. Attach additional pages as needed.

Go to **BLOCK 4**

BLOCK 4a

Evaluating the proposed amendment. Explain how the proposed amendment is consistent with the Threshold Review Decision Criteria in LUC Section 20.30I.140 (see Submittal Requirements Bulletin #53). Attach additional pages as needed.

BLOCK 4b complete this section only for a site-specific concurrent rezone

Evaluating the proposed concurrent rezone. Explain how the proposed rezone would be reviewed under Rezone Decision Criteria in Land Use Code Section 20.30A.140. Attach additional pages as needed.

I have read the Comprehensive Plan and Procedures Guide

NOTICE OF COMPLETENESS: Your application is considered complete 29 days after submittal, unless otherwise notified.

Signature of applicant

Date 1/31/19

I certify that I am the owner or owner's authorized agent. If acting as an authorized agent, I further certify that I am authorized to act as the Owner's agent regarding the property at the above-referenced address for the purpose of filing applications for decisions, permits, or review under the Land Use Code and other applicable Bellevue City Codes and I have full power and authority to perform on behalf of the Owner all acts required to enable the City to process and review such applications.

I certify that the information on this application is true and correct and that the applicable requirements of the City of Bellevue, RCW, and the State Environmental Policy Act (SEPA) will be met.

Signature

(Owner or Owner's Agent)

Date 1/31/19



A R C H I T E C T U R E

600 108TH AVE. NE, SUITE 108 BELLEVUE, WA | 98004
P. 425.559.7888
WWW.MZA-US.COM

Property Address: 12410 Northup Way
Parcel# 2825059072

Current Land Use District: BR-GC (Bel-Red General Commercial)

Proposed Land Use District: BR-CR (Bel-Red Commercial/Residential)

Date: 2019-01-31

APPLICANT'S PREAMBLE:

1. It is the applicant's contention that the narrow peninsula of land between Northup Way and SR 520 near the intersection of 124th Avenue NE was perhaps inadvertently included in the BR zone, a zone that anticipates large footprint buildings with surface parking. The topography and dimensional limitations of this peninsula make this type of use unlikely.
2. The applicant contends the planned completion of the SR-520- 124th Avenue NE interchange will create a **Significantly Changed Condition**. SR-520, like all freeways, creates an impermeable barrier between areas within cities. Porosity across the freeway right-of-way, as well as complete directional access of the freeway is needed to exploit the purpose of the freeway- to provide a means of rapid intra- and inter-city transportation for the benefit of the City. Development typically follows access improvements and that moment has arrived. Goods and services most commonly found at such interchanges, such as hospitality, will benefit the zone and the surrounding communities.
3. The applicant contends that an incentive FAR for the peninsula is the most practical application of current codes to yield productive use of real estate while contributing to the goals of the Spring District.
4. The applicant contends that the intention of the development of the Spring District zoning was intended to influence ALL properties to achieve the goal of contribution of amenities to the zone. Rezone in the peninsula area is necessary and productive for the Spring District.

Block 3 - Support for the Proposed Amendment:

(explain the need for rezone and how it is consistent with the vision)

Proposed site-specific amendment: Change the zoning on parcel 2825059072 from BR-GC to **BR-CR**.

To incentivize:

- BelRed Subarea Plan p. 17. Policy S-BR-7 *"Implement a land use incentive system that makes available **additional floor area ratio (FAR) and height in exchange for infrastructure and amenities that contribute to the public good.**"*

To support the Subarea:

- BelRed Subarea Plan p. 39 Implementation Goal - *"The BelRed Subarea Plan is an ambitious vision that calls for substantial departure from the areas past. In addition to sweeping land use changes the*

plan calls for very significant investments in transportation, parks, and environmental improvements. Much of these investments will need to come from properties undergoing redevelopment."

To create financial benefit:

- BelRed Subarea Plan p. 40 Policy S-BR-79 *"Establish a financial strategy that provides for the costs of public infrastructure and amenities needed to support Bel-Red development... Cause developing properties to contribute the principal share of needed public improvements, to the extent they are the primary beneficiary of such improvements. Implement existing and new financial tools as needed to carry out this strategy."*
1. Bellevue is depending upon on revenue from new development to fund new amenities that the Comprehensive Plan envisions.
 2. This exiting GC zone was established with a vision of larger footprint structures with surface parking. The existing zoning includes a narrow peninsula with significant cross-slopes, not conducive to anticipated surface parking. Structured parking within the sloped parcel will create a natural access elevation from Northup Way. Additional FAR supports the development costs of structured parking.
 3. The current allowed height is 45'. A rezone will provide an incentive height of 70' and a change from an FAR of Base/Max 1 to an FAR of Base 1/Max 2) would change a property with marginal development potential into a property with solid development potential. Furthermore, the added height / FAR allowed in a CR zone, would only be achieved through the incentive bonus system which means they will help finance the Comprehensive Plan vision.
 4. Structured parking is encouraged in the Comprehensive Plan – BelRed Subarea Plan, p. 21 Policy S-BR-22 b. *"Encourage structured parking as opposed to surface parking, particularly in identified development nodes."*
 5. Hospitality is an essential supporting piece of the redevelopment of the Spring District, both for new businesses and for new and existing residents.
 6. The proposed amendment is consistent with the vision of the Comprehensive Plan because It will help generate revenue by facilitating the development of a property that takes advantage of the bonus incentive system.

Block 4 - Evaluate the Proposed Amendment:

4a – consistent with 20.30I.140

- A. The proposed amendment represents a matter appropriately addressed through the Comprehensive Plan;

Response: Planner Nicholas Matz of the City of Bellevue advised that this matter could be appropriately addressed through a Comprehensive Plan amendment.

- B. And the proposed amendment is in compliance with the three-year limitation rules set forth in LUC 20.30I.130.A.2.d; and

Response: The City of Bellevue reports no proposed site-specific concurrent rezone or comprehensive plan amendment associated with this site in the last 3 years.

- C. And the proposed amendment does not raise policy or land use issues that are more appropriately addressed by an ongoing work program approved by the City Council;

Response: The City of Bellevue reports there are no ongoing work programs approved by the City Council by which the proposed amendment would be appropriately addressed. That said, the 'Bel-Red Lookback' is underway and may choose to consider the appropriateness of the zoning for the northern edge of the BR-GC that flanks SR-520.

- D. And the proposed amendment can be reasonably reviewed within the resources and time frame of the annual Comprehensive Plan work program; and

Response: The zone revision request is a nuance between two similar zones, responding to existing obstacles inherent in this unique parcel.

- E. The proposed amendment addresses significantly changed conditions since the last time the pertinent Comprehensive Plan map or text was amended. See LUC 20.50.046 for the definition of "significantly changed conditions";

Significantly Changed Conditions. Demonstrating evidence of change such as unanticipated consequences of an adopted policy, **or changed conditions on the subject property or its surrounding area**, or changes related to the pertinent plan map or text; **where such change has implications of a magnitude that need to be addressed for the Comprehensive Plan to function as an integrated whole.** This definition applies only to Part 20.30 LUC, Amendment and Review of the Comprehensive Plan. (Ord. 5650, 1-3-06, § 6)

Response: The installation of the new SR-520 full interchange creates a 'significantly changed condition'. (this CIP project is PW-R-192, also see attached excerpt from WSDOT). The new interchange will permanently modify the business traffic patterns on this edge of the Spring District and will create a traveler porosity that needs to be supported with development for necessary and typical services such as hospitality. Hotels are commonly sited at freeway interchanges due to visibility and access. The Spring District is intended to foster business interchange and is ideally located between Bellevue and Redmond commercial centers.

- F. And when expansion of the geographic scope of an amendment proposal is being considered, shared characteristics with nearby, similarly-situated property have been identified and the expansion is the minimum necessary to include properties with those shared characteristics;

Response: The applicant is not requesting or discouraging the expansion of the geographic scope of this site-specific amendment, though the Northup/SR520 peninsula has common characteristics that would benefit from zoning tuned to its unique attributes.

- G. And the proposed amendment is consistent with current general policies in the Comprehensive Plan for site-specific amendment proposals. The proposed amendment must also be consistent with policy implementation in the Countywide Planning Policies, the Growth Management Act, other state or federal law, and the Washington Administrative Code;

Response: The proposed amendment is within the well-studied boundaries of the Spring District studies and is merely an alignment of zoning properly supportive of inherent development obstacles.

H. Or State law requires, or a decision of a court or administrative agency has directed such a change.

Response: This provision does not apply.

4b – site specific rezone consistent with 20.30A.140

A. The rezone is **consistent** with the Comprehensive Plan;

Response: The proposed amendment is consistent with the vision of the Comprehensive Plan because it will help generate revenue by facilitating the development of a property that takes advantage of the bonus incentive system.

BelRed Subarea Plan p. 39 Implementation Goal - *"The BelRed Subarea Plan is an ambitious vision that calls for substantial departure from the areas past. In addition to sweeping land use changes the plan calls for very significant investments in transportation, parks, and environmental improvements. Much of these investments will need to come from properties undergoing redevelopment."*

BelRed Subarea Plan p. 17. Policy S-BR-7 *"Implement a land use incentive system that makes available additional floor area ratio (FAR) and height in exchange for infrastructure and amenities that contribute to the public good."*

BelRed Subarea Plan p. 40 Policy S-BR-79 *"Establish a financial strategy that provides for the costs of public infrastructure and amenities needed to support Bel-Red development... Cause developing properties to contribute the principal share of needed public improvements, to the extent they are the primary beneficiary of such improvements. Implement existing and new financial tools as needed to carry out this strategy."*

B. ...and the rezone **bears a substantial relation** to the public health, safety or welfare;

Response: The subject property is used as an intermittent homeless encampment. Public health, safety, and welfare could all be negatively impacted by these unregulated uses.

C. ...and the rezone is warranted in order to achieve consistency with the Comprehensive Plan or because of a need for additional property in the proposed land use district classification or because the proposed zoning classification is **appropriate for reasonable development** of the subject property;

Response: The rezone is warranted because the proposed zoning classification is appropriate for reasonable development of the subject property.

'Reasonable development' must look at the conditions of the site to know if development is feasible. The higher height limit associated with the proposed rezone would not have any effect on the multifamily properties immediately north of SR-520 as those sites are seventy-five feet above the proposed site and screened by a mature greenbelt one hundred feet wide. The subject site is not visible. The residential neighborhoods further north are at even higher elevations and distances with no visual connection to the subject property or the SR-520. (See Exhibits)

D. ...and the rezone will **not be materially detrimental** to uses or property in the immediate vicinity of the

subject property;

Response: The parcel in question is currently vacant, except for what appears to be a small homeless camp. The parcel is adjacent to SR-520. The neighbors to the east are multi-family apartment building and commercial properties. Residents north of SR-520 are more than 500' away and should not be considered to be in the 'immediate vicinity' (See Exhibits)

E. And, the rezone **has merit** and value for the community.

Response: Developing vacant property may create a safer local environment. Permitted hospitality uses will provide needed services.

end

Chapter 7:

Plan Implementation

7.1 Plan Implementation

This chapter provides an overview of the next steps towards exploring funding options and the possible implementation of transportation improvement recommendations within the SR 520 corridor study area.

There are twenty-two multi-modal recommendations identified in this corridor study. Due to limited state funding, the recommendations in this study will need to compete for funding with other proposed improvements around the state based on performance outcome.

A programming matrix was developed by the project team based on the guidelines outlined in WSDOT's 2007 Planning Studies Guidelines and Criteria Report (www.wsdot.wa.gov/NR/rdonlyres/8B2B613F-D6F1-4515-82E5-23417C7C321D/0/NovFinalTPSGC.pdf). This matrix, as presented in Table 7.1, lists the recommendations and includes the timeframe of their expected need. (Need does not indicate construction timing.)

Exhibit 7.1: SR 520 Improvements Programming Matrix, 20+ years

SR 520 Improvements Programming Matrix				
Project Number		w/in 6 years	w/in 12 years	w/in 20 years
1	Operational Enhancements; Intelligent Transportation Systems (ITS) including Active Traffic Management (ATM) and Traffic Signal System Upgrades and Optimization Phased implementation of ATM systems including variable message signs, dynamic message signs and lane control signs. General system requirements include full monotube sign structures installed every 1/2 mile with electronic signs at each location. Traffic Signal System Upgrades include employing adaptive signal technologies at key intersections and corridors as well as providing for interoperability of closely spaced traffic signal between neighboring jurisdictions.		√	
2	SR 520 Interim Regional Trail Improvements (108th Ave NE to 124th Ave NE) Provide limited widening and safety improvements along Northrup Way and NE 24th Street in order to accommodate a 14' wide non-motorized trail in each direction generally within the existing roadway between 108th Ave NE and the western terminus of the existing shared use path at NE 124th Street Interchange.	√		

SR 520 Improvements Programming Matrix

Project Number		w/in 6 years	w/in 12 years	w/in 20 years
3	New Dedicated SR 520 Regional Trail Alignment (108th Ave NE to 124th Ave NE) Construct a separated 14' wide non-motorized trail on a dedicated alignment between 108th Ave NE and the proposed full directional interchange at 124th Avenue NE.		√	
4	SR 520/124th Avenue NE Full Interchange (incl. Auxiliary lanes) Reconstruct existing half diamond interchange to provide a full interchange. Interchange revision also includes auxiliary lanes between 124th Ave NE and the 148th Ave NE interchange.	√		
5	SR 520/148th Avenue NE Overlake Access Ramp Improve eastbound off-ramp operations and safety by constructing a grade separated ramp for through movements accessing the Overlake area east of 148th Avenue NE.	√		
6	SR 520/148th Avenue NE Trail Connection Construct non-motorized access across the SR 520/148th Ave interchange between the SR 520 Regional Trail and the Overlake area.	√		
7	SR 520 Regional Trail Grade Separation at 148th Ave NE Design and construct a non-motorized tunnel under 148th Ave NE and supporting structures as needed on the north side of the interchange.	√*	√	
8	SR 520 Eastbound Auxiliary Lane (148th Ave NE to NE 40th) Construct a new 12' wide auxiliary lane eastbound between the 148th Ave NE interchange and the NE 40th Street interchange.			√
9	SR 520 Regional Trail Grade Separation at NE 40th Street Construct non-motorized tunnel under NE 40th St on the west side of the interchange.	√		
10	Overlake Village Station Pedestrian - Bicycle Bridge (SR 520/152nd Ave NE) Construct a new bicycle/pedestrian bridge over SR 520 locating the southern landing at the East Link Light Rail Overlake Village Station and Overlake Regional Growth Center with the north landing at the 520 Regional Trail and employment area.	√		
11	Overlake Transit Center Pedestrian-Bicycle Bridge (SR 520/NE 40th Street/156th Ave NE) Design a new bicycle and pedestrian bridge over SR 520 south of NE 40th Street, locating the eastern landing at the East Link Light Rail Overlake Transit Center Station and Overlake Regional Growth Center, with the west landing at the 520 Regional Trail and employment area.	√		

* preliminary design

SR 520 Improvements Programming Matrix

Project Number		w/in 6 years	w/in 12 years	w/in 20 years
12	SR 520 Regional Trail Grade Separation at NE 51st Street Construct non-motorized tunnel under NE 51st St on the west side of the interchange.	√		
13	SR 520 Eastbound Shoulder Bus Lane - NE 51st Street to WLSP Construct an eastbound shoulder lane for bus use.	√		
14	SR 520 Eastbound Auxiliary Lane - NE 51st Street to West Lake Sammamish Parkway Add an eastbound lane from NE 51st Street on-ramp to Westlake Sammamish Parkway off-ramp.	√		
15	SR 520 Westbound Auxiliary Lane - West Lake Sammamish Parkway to NE 51st Street Add a westbound lane from Westlake Sammamish Parkway on-ramp to NE 51st Street off-ramp.			√
16	NE 51st Street/NE 40th Street Westbound Exit Ramp Modifications Reconfigure the one lane exit into two separate exits by constructing a new exit for NE 40th Street about 1/2 mile further west of the existing exit.	√		
17	SR 520/West Lake Sammamish Parkway Eastbound Off-Ramp Improvements Construct either a multilane roundabout or exclusive right turn lane at the ramp terminal.		√	
18	SR 520/West Lake Sammamish Parkway/Leary Way Interchange Improvements Construct either a multilane roundabout or double left turn lanes (WLSP southbound to Leary Way eastbound) and add a lane on Leary Way from West Lake Sammamish Parkway to the bridge over the Sammamish River.		√	
19	SR 520 Regional Trail Grade Separation at West Lake Sammamish Parkway Construct a non-motorized overpass at West Lake Sammamish Parkway that connects the end of the SR 520 Regional Trail to the Sammamish River Regional Trail.		√	
20	East Lake Sammamish Parkway Regional Trail Connection (SR 520/SR 202) Construct missing segment of trail system through interchange.			√

SR 520 Improvements Programming Matrix

Project Number		w/in 6 years	w/in 12 years	w/in 20 years
21	SR 520/SR202 Interchange Improvements at WB Ramp/ SR 202 Intersection Modify the bridge over Bear Creek to add a vehicular lane, thereby providing a double left turn lane on Redmond Way to improve traffic flow and reduce conflict between motorized and pedestrian and bicycle traffic at the SR 520 and 202 Interchange. In addition, this project will construct a pedestrian and bicycle bridge on the south side of the bridge over Bear Creek to provide safe passage for non-motorized users.	√		
22	SR 520/Avondale Road/Union Hill Road Intersection Improvements Design and construct either a grade separation of SR 520 over Union Hill Road, or a flyover ramp from westbound Union Hill Road to westbound SR 520.	√*		√

* preliminary design

7.2 Highway System Plan

The Washington State Highway System Plan (HSP) is the state highway component of the Washington State Multimodal Transportation Plan (SMTP). The SMTP is the state's overall transportation plan that includes an analysis of facilities the state owns and those in which the state has an interest. The HSP is updated every two years and serves as the basis for the six-year highway program and the two-year biennial budget request to the Washington State Legislature. The current HSP was completed in 2007 and covers the years 2007 to 2026. An update is being completed, but was not in place at the completion of this study. The HSP is also aligned to the WTP, which outlines the policies adopted by the Washington State Transportation Commission.

7.3 Washington State Transportation Plan

In 2007, the Washington State Legislature and the Governor created five investment policies for planning, operations, performance, and investment in the state's transportation system as outlined in RCW 47.04.280 (derived from Senate Bill 5412). This overarching transportation plan for the state is known as the Washington Transportation Plan (WTP). It is developed by the Washington State Transportation Commission and provides a 20-year blueprint for transportation programs and investments. The WTP 2030 covers various modes in the transportation system and is required by state and federal law. The current plan was produced in December 2010 and covers the period from 2010 – 2030. It can be found at:

<http://wtp2030.wordpress.com/2010/12/30/commissionadopts-wtp-2030/>

A sixth investment policy goal was added by the legislature in 2010. Investment in the state transportation system must support one or more of the following six policy goals:

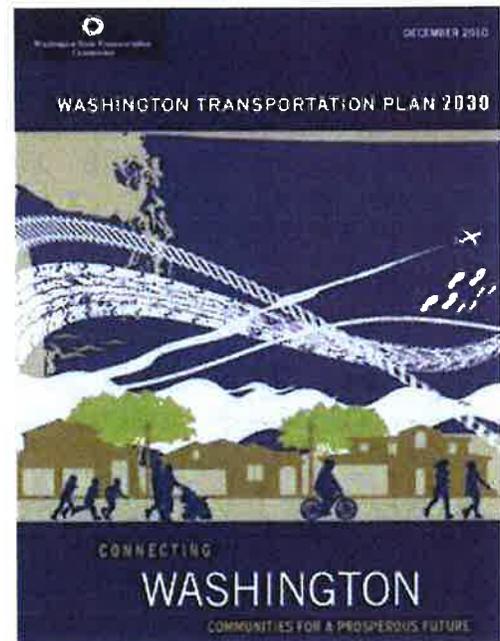
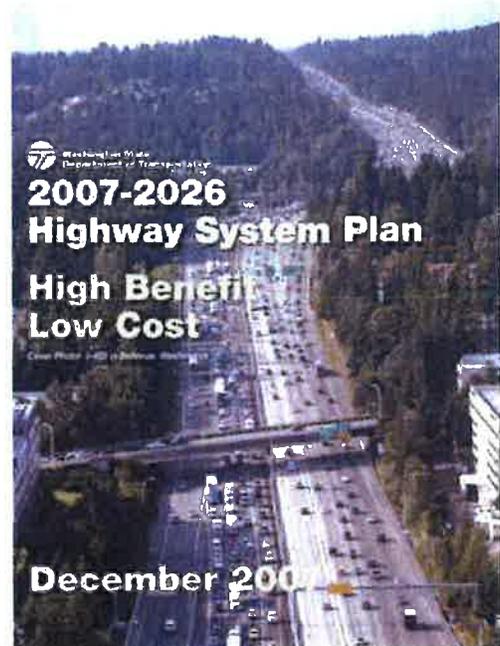
1. **Economic Vitality:** To promote and develop transportation systems that stimulate, support, and enhance the movement of people and goods to ensure a prosperous economy.
2. **Preservation:** To maintain, preserve, and extend the life and utility of prior investments in transportation systems and services.
3. **Safety:** To provide for and improve the safety and security of transportation customers and the transportation system.
4. **Mobility:** To improve the predictable movement of goods and people throughout Washington state.
5. **Environment:** To enhance Washington's quality of life through transportation investments that promote energy conservation, enhance healthy communities, and protect the environment.
6. **Stewardship:** To continuously improve the quality, effectiveness, and efficiency of the transportation system.

WTP 2030 Funding Analysis

The most recent statewide transportation revenue packages were enacted by the Legislature in 2003 and 2005. In those years, the state raised the motor vehicle fuel tax and other fees and charges to support two WSDOT capital programs: the 2003 Nickel Funding Package and the 2005 Transportation Partnership Act Funding Package. Together, these funding packages invested \$15.5 billion in highway, rail, ferry, transit, and freight projects across the state. By the end of 2010, 347 of 421 projects will be complete or under construction. Future revenues from these two funding packages have been bonded and committed to the 421 projects, which will soon be delivered as shown in Exhibit 4. WSDOT estimates that basic preservation, safety, and environmental needs for the next twenty years will require an additional \$14.8 billion.

Washington has made significant investments in the state transportation system since 2003, investing \$15.5 billion in state funding on highway, rail, ferry, transit, and freight projects. However, Washington State faces tremendous transportation needs statewide; it is estimated that at least \$175 billion to \$200 billion is needed to meet all statewide transportation needs over the next 20 years. Although an estimate, this range is consistent with a constrained 30 year need (\$189 billion) identified in Transportation 2040 adopted by the Puget Sound Regional Council and the 2008 constrained plan developed by the Spokane Regional Transportation Council (\$7.5 billion). To meet these challenges effectively, an integrated, systemwide view of the state's transportation network is required. This systemwide view recognizes the central role that transportation plays in our economic and social well-being and establishes a policy framework against which projects and investments can be assessed and prioritized.

Due to the difficulty of identifying needs so far in the future, the Commission asked WSDOT, the Association of Washington Cities, the Washington State Association of Counties, and the Washington State Transit Association to help estimate their individual 20 year transportation needs. WSDOT estimates their 20 year need for the state transportation system portion is \$63.8 billion.



7.4 Regional Plans

Metropolitan Planning Organizations (MPO) and Regional Transportation Planning Organizations (RTPO) have specific responsibilities under both federal and state law relating to transportation and growth management planning. The organization that performs these planning functions within the study area is the Puget Sound Regional Council (PSRC), which is both the MPO and RTPO for Kitsap, King, Pierce, and Snohomish Counties.

Destination 2030 was the transportation plan adopted by PSRC in 2001 and updated in 2007. Transportation 2040, the region's new 30-year transportation plan, was adopted in spring 2010 and replaced Destination 2030. The current regional plan focuses on transportation system investments needed to provide an integrated, multimodal transportation system in Central Puget Sound. For transportation projects to receive federal funding, they must be consistent with and included in these regional transportation plans.

7.5 Local Comprehensive Plans and Long Range Transit Plans

Local jurisdictions and transit agencies act as partners with WSDOT for the purpose and execution of transportation corridor planning. Local partners help strengthen the corridor plan by incorporating corridor plan recommendations into local comprehensive plans and long range transit plans in the corridor planning study area. Agreement between corridor plans and long range transit plans demonstrates to funding agencies that the corridor plan has support at state, regional, and local levels. Agreement between plans also addresses a critical requirement under the Growth Management Act, requiring plans to be consistent between and among jurisdictions.

7.6 Funding

How will we pay for the projects identified in the SR 520 Multi-modal Corridor Planning Study?

The SR 520 Multi-modal Corridor Planning Study identifies twenty-two proposed improvement recommendations ranging between \$500,000 and \$265,000,000 (2012 planning level cost estimates).

With the exception of the 124th Avenue NE full interchange and auxiliary lanes project; and the 148th Avenue NE interchange Overlake Access ramp and trail connections, none of the other recommendations have been identified for funding. However, the 2012 legislature did allocate \$4.5 million to begin an Interchange Justification Report for the SR 520/124th NE Avenue interchange and a 30% preliminary design for the SR 520/148th Avenue NE interchange.

What funding sources are available for these projects?

Federal, state, and local governments offer a variety of funding sources that can be utilized to fund individual projects along the SR 520 corridor. Partner agencies can use the list of recommendations in this corridor plan to solicit funding from local, state, and federal sources and the private sector to fund project design, environmental review, right-of-way acquisition, and construction.. As a result of total corridor needs, in all likelihood, all sources will be needed to meet the identified transportation needs identified in the SR 520 Multi-modal Planning Study. Some of the potential funding sources are described below.

Federal Funds – On July 6, 2012, the President signed into law the Moving Ahead for Progress in the 21st Century Act (MAP-21) which funds surface transportation programs at over \$105 billion for fiscal years (FY) 2013 and 2014. The funding levels and programs are about the same as before, with some inflation adjustments added. Some of the changes from SAFETY-LU to MAP-21 include fewer formula programs, most discretionary programs eliminated, and no earmarks. For Washington State in fiscal year 2013, the surface Transportation program is funded at \$175M and the CMAQ program has \$35M. The Highway Safety Improvement Program for Washington State is funded at \$42M.

State Funding – The state of Washington also administers a number of funding programs that may be used for transportation projects. The most common source of state grant funds for transportation projects is the Transportation Improvement Board (TIB). The Washington State Legislature created the TIB to foster state investment in quality local transportation projects.

The TIB distributes grant funding, which comes from the revenue generated by three cents of the statewide gas tax, to cities and counties for funding transportation projects. For the SR 520 improvements, TIB funds can be used by the incorporated cities to lead selected improvement projects within their jurisdictions, such as intersection improvements or parallel street improvements than can divert traffic from the state highway along the corridor.

Local Agency Funding – To be eligible for and competitive in most grant programs, local matching dollars are required: the more local participants are involved in and support a project, the more competitive a grant application can become. Private funding through developer mitigation payments for impacts to the highway could also be a source of matching funds.

Development Impact Fees – The use of development impact fees to fund public facilities that are necessary to provide services for new development and maintain acceptable level-of-service has been widely used in Washington and across the U.S. Development impact fees are one-time charges applied to new developments. Their goal is to raise revenue for the construction or expansion of capital facilities necessary to support and mitigate the impact of new developments.

Impact fees are assessed and dedicated principally for the provision of additional water and sewer systems, roads, schools, libraries, parks, and recreational facilities made necessary by the presence of new residents and/or businesses in the area. As new developments are approved, consideration should be given to their impact on the operation of local, county, and state highways within the proximity of the new development.

Additional jobs and population growth are planned within the SR 520 study area. This growth is consistent with the intent of the State Growth Management Act (GMA) to concentrate growth within urban areas and designated regional urban centers (e.g. Downtown Bellevue and Overlake). In addition, the number of jobs present today and projected along the corridor are necessary for the State's economic vitality. The complete list of study recommendations are needed to support this long-term planned growth.

The most critical recommendations are those in the near-term that have a demonstrated need today. The recommendations in this corridor study also include lower-cost options, in addition to the long-term investments. The lower cost recommendations may be implemented faster while still showing some benefit to traffic and safety in the SR 520 Multi-modal Corridor Planning Study area.

The next steps for this corridor study are for the partner agencies to pursue various funding from local, federal, and private sources for the recommendations in this corridor plan.

7.7 Initiate Project Development Process

As funding becomes available, WSDOT and/or its partner agencies will need to complete necessary project development steps. The lead agency will determine the appropriate level of state and federal documentation for each proposed project and conduct public involvement throughout the project development process. Any change in access to SR 520 will require an Interchange Justification Report. Some key elements required during the project development process are:

Project Scoping Phase – A scoping document is prepared that includes a scope of work, justification for the project, identifies risks, operational and environmental issues, key schedule milestones, a capital cost summary cash flow, and financial plan.

Design Phase – Preliminary engineering to determine and refine project plans.

Right-of-Way Studies Phase – Records are reviewed to determine property ownership and boundaries surrounding the proposed project. The findings are then assessed to determine if property needs to be secured to construct the project.

Environmental Phase – The purpose of the environmental process is to meet federal and state regulations by evaluating project alternatives and identifying ways to avoid and minimize negative effects to the community and the environment. The process evaluates project alternatives against some or all of the following environmental topics: earth, air, water, plants and animals, energy and natural resources, environmental health, land and shoreline use, transportation, and public services and utilities.

Public Involvement and Outreach Phase – The public is informed and engaged during project development to review project plans and provide feedback on potential impacts and/or benefits.

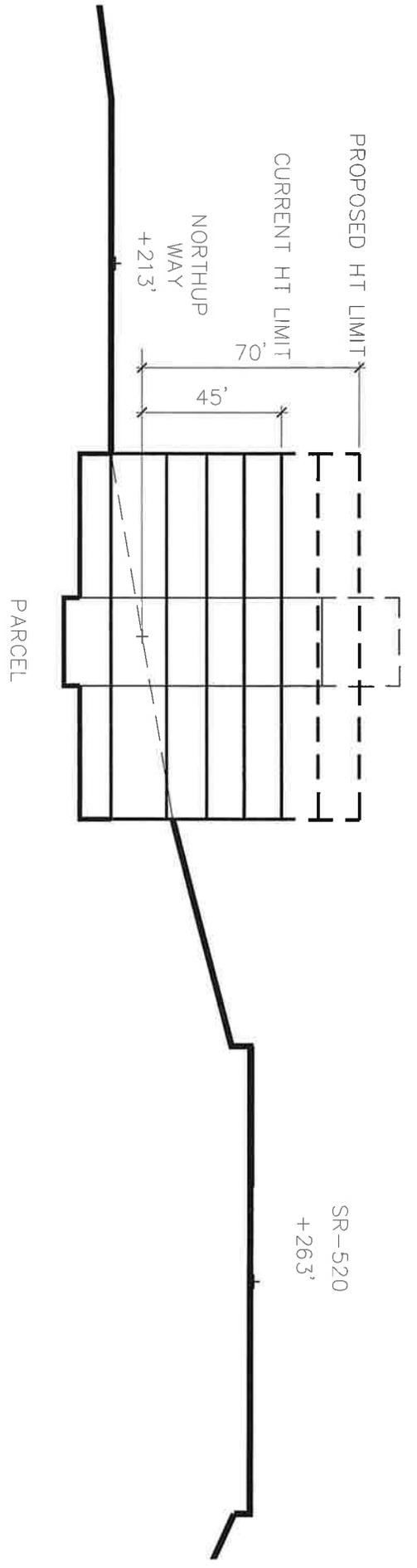
Construction Phase – The project is constructed.

7.8 Next Steps

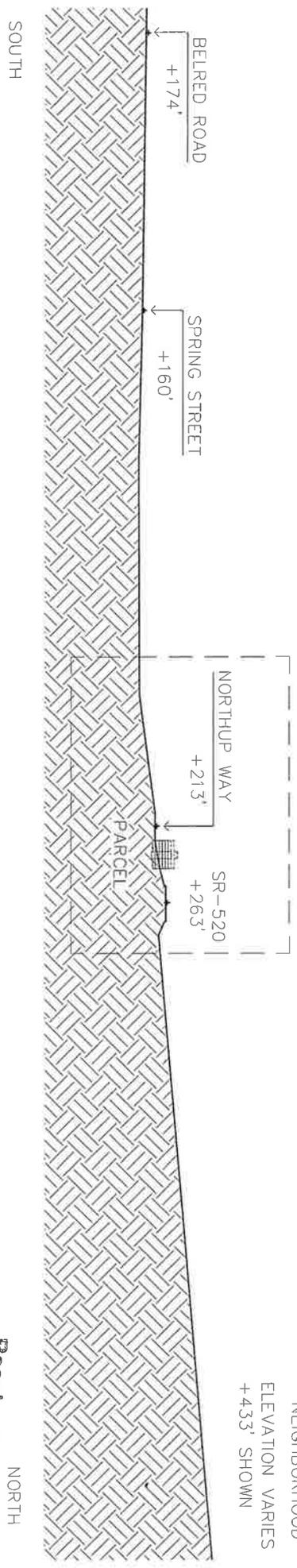
The SR 520 Multi-modal Corridor Planning Study identifies Corridor needs that are based on adopted WSDOT thresholds have been identified in this study. While completion of this study does not guarantee funding, it does allow for future consideration for funding requests to be focused on areas of greatest need in this corridor. These identified areas will compete with other similar locations around the state for funding based on performance outcome.

Because most of the recommendations were identified prior to the start of this study, they are already included in the appropriate state, regional, and local plans. Additional follow-up is needed to ensure that all the recommendations are included and accurately described in the following plans:

- the State Highway System Plan
- Transportation 2040
- County and city comprehensive plans (where appropriate)
- Transit agency plans.



SITE SECTION LOOKING WEST
 SCALE: 1/32" = 1'-0"



VICINITY SECTION LOOKING WEST
 SCALE: 1"=400'

CHERRY CREST
 NEIGHBORHOOD
 ELEVATION VARIES
 +433' SHOWN

Received
 JAN 31 2019
 Permit Processing

North Bellevue Subarea Plan Policy S-NB-39

POLICY S-NB-39. Provide for conditions on any rezone in the vicinity of the intersection of Bellevue Way N.E. and N.E. 12th to minimize the impact of any development of adjoining single-family residential areas. Conditions to be included are:

- Development should appear residential in character by reducing the density and through scale and design features. This would include designing smaller, more highly detailed buildings rather than massive, bulky buildings of an institutional character.
- Orient structures toward major arterials with parking or vehicular circulation oriented toward the interior of development so that it is not visible from public right-of-way or residential areas.
- Incorporate identifiable space and existing pedestrian routes within the site development to provide for pedestrian traffic between buildings, from parking areas to buildings, and to adjacent streets.
- Coordinate development between offices and office and multifamily developments with respect to access points, pedestrian traffic, and parking.
- Incorporate solid sight screening for all roof- or ground-mounted mechanical equipment such that it cannot be seen from any abutting street, walkway, or single-family residential property.